

Classification: Official



To: ICBs and trusts:

- chief executives
- chief operating officers
- chairs
- chief people officers or human resource (HR) directors
- medical directors
- directors of nursing
- directors of communication

NHS England
Wellington House
133-155 Waterloo Road
London
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11 December 2025

cc. Regional:

- directors
- performance and improvement directors
- medical directors
- directors of nursing
- directors of workforce
- deputy directors for EPRR
- directors of communication

Dear colleagues

Industrial action by BMA resident doctors – 17-22 December 2025

The BMA resident doctors committee has announced industrial action **from 7:00am on Wednesday 17 to 6:59am Monday 22 December 2025.**

Every effort is being made to avert this, and as part of this you will have seen details of the Government's latest offer, which the BMA has agreed to put to its members.

I know that an extraordinary effort will be taking place over the next 48 hours to engage with resident doctors right across the NHS to do all we can to avert December's industrial action, but we have to also make sure our plans are in place in the event that the strikes go ahead.

While the NHS has managed industrial action well during previous rounds, thanks to the hard work of colleagues, we expect the operational impacts of this round of industrial action to be more severe due to the combination of winter pressures and proximity to Christmas, including:

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- operational pressures of increased demand, high levels of occupancy, and rising flu levels.
- these strikes will be followed by two full working days before Christmas (and the bank holidays that follow), where huge effort will be needed to safely discharge patients and get people home in time for Christmas – making recovery more challenging.

We have shown that the NHS can deliver 95% of normal levels of activity while managing industrial action, and we should aim for this again. However, we recognise our ability to safely maintain planned activity will be more challenging due to the onset of winter pressures and rising flu.

Throughout industrial action our focus must be on patient safety. Where changes to activity levels are required to maintain patient safety, this should be done in consultation with your NHS England Regional Director. Please also factor in how that activity could be stood back up again if the strikes are called off. Regional teams will continue to provide support and monitor real-time data to identify and address issues promptly.

Preparing for industrial action

We all have significant experience of dealing with industrial action and we ask that you use that existing knowledge to inform planning ahead of this action. This will include moving staff and resources to focus on the following priorities:

- maintaining emergency care, including maternity services
- maintaining flow, ensuring appropriate and efficient discharge and length of stay
- maintaining elective care to the fullest extent possible – aiming for 95% but recognising the concurrent risks and pressures through this period.
- maintaining priority treatments, including urgent elective surgery (P1 and P2), cancer care (particularly for patients who have already been waiting over 62 days, or who are likely to pass day 62 if their appointment needs to be rescheduled), and long waiters.

In preparing this week for the next period of industrial action, organisations should:

- Risk assess and plan to mitigate impact concurrent winter pressures and flu.
- Review triggers for Critical Incident declaration and plan additional actions if required.
- Proactively seek Patient Safety Mitigations (PSMs) if needed.
- Focus on reducing occupancy ahead of, during, and after the IA as we go into the peak holiday period.

During this period, NHS England national and regional teams will be:

- Co-ordinating with Trusts to support planning and mutual aid through our regional teams.
- Standing down business as usual meetings and releasing clinical colleagues to support front line organisations as required.
- Actively monitoring the situation, and declaring an incident where triggers are met and there is a tangible benefit to NHS services.

As part of the response to industrial action, local systems must act rapidly on mitigations such as bringing forward bed capacity plans, putting senior decision makers at the front door of emergency departments and additional ward round to maintain flow.

In the immediate aftermath of industrial action, organisations should:

- Prioritise additional ward rounds to reduce occupancy.
- Maintain senior decision making in the UEC pathway through the peak of winter pressures.

Reporting expectations

Pre action – risk self-assessment for ICBs

We understand the likely impacts of resident doctor action based on previous experience. Rather than a full pre-action assurance and assessment, we are asking ICBs to identify and quantify the following, using the same risk template as issued previously:

- patient safety concerns
- significant service changes, including reduced volumes of planned activity
- operational and service delivery risks and issues.
- staffing and rota fill levels
- risks from concurrent events or issues (for example, IT upgrades and major events).

ICBs should share this intelligence with NHS England regional teams and will be advised regionally of this deadline.

A copy of the self-assessment template is enclosed with this letter.

Pre action – estimate of elective impacts

NHS England will conduct two pre-action SitRep data collections via the Strategic Data Collection Service (SDCS):

1. Activity sitrep:

This is a sitrep that will be collected from acute trusts on Tuesday 16 December and will collect usual activity levels (in the absence of industrial action) and current planned activity (accounting for industrial action) for inpatient and outpatient for each day of the period 15 December to 23 December 2025. This data will be used to show the extent to which providers are planning to maintain elective activity to the fullest possible extent during industrial action. The collection will open at 9am on Monday 15 December 2025 and the deadline for submission is 1pm Tuesday 16 December. The template will be available to download from SDCS from 9am on the day the collection opens.

A screenshot of the template for this can be found in **Annex B**. Guidance for completion will be provided directly to registered submitters.

All acute trusts are requested to submit data.

2. Industrial action rescheduled activity sitrep:

This will collect information from acute trusts on activities rescheduled due to industrial action. The collection will request the figures of rescheduled activity for the 9-day period of 15 December to 23 December inclusive. This collection will be open at 9am on Monday 15 December and the deadline for submission is 1pm on Tuesday 16 December. A screenshot of the template for this can be found in **Annex D**. Guidance for completion is provided as **Annex E**.

All acute trusts are requested to submit data, even if it is a nil return.

Data collections during industrial action

On the days of action, trusts and ICBs should consider the impact on patient safety and aim to mitigate this using normal operational procedures, including escalation of operational pressures escalation levels (OPEL) and actions and critical incident declaration for operational pressures.

NHS England will request updates through regional teams on the impacts of any escalating pressures, and will respond to operational and critical incident declarations as normal.

No new formal (national) industrial action data collections are planned on the days of action.

Any concerns about patient safety should be addressed at a local level, wherever possible. Where concerns cannot be addressed locally, they should be escalated through normal operational channels to NHS England regional teams.

NHS England executives will, however, be monitoring hospital activity closely using the Acute Healthcare Operational Data Flow (HODF) collection, which was previously referred to as 'faster data flows data'. It is therefore essential that the data you submit through this collection is accurate, complete, and submitted on time.

HODF returns will offer the most timely indication of the extent to which providers have maintained elective activity levels. Please review your current data submission processes and take any necessary steps to ensure that:

- **submissions are made daily by 11am**, covering all activity up to midnight the previous day. Resubmissions to cover the period before the industrial action can also be accepted. This should happen no later than the 11 am on 16 December to cover 19 November to 15 December inclusive, with the data being submitted daily up to and including 23 December
- **data quality checks** are in place to identify and resolve any discrepancies. Details of these are set out in **Annex F**
- **relevant teams** understand the importance of maintaining data continuity during industrial action and appropriate business continuity plans are in place to support the actions above

This ask is in line with the ongoing work to improve acute HODF data quality. Details have been shared with analytical teams and we are working toward making this the main, timely data source for future crisis management decision making in the NHS.

Chief Executives will be provided with emails summarising your trust's position, based on your Acute HODF data, and you will be asked, on weekdays, to provide confirmation that the information is accurate. Given the additional pressures on organisations, the requirement for confirmation has been stood down over weekends.

Post action data collections

NHS England will conduct two sitrep data collections through the Strategic Data Collection Service (SDCS):

1. Industrial action workforce sitrep.

This will collect numbers of staff taking part in the industrial action and the total numbers of staff due to be at work. This data will be collected once and will open at 9am on Monday 22 December and close at 1pm on Tuesday 23 December. The template will be available to download from SDCS from 9am on the 1st day the collection is running. A screenshot of the template for this can be found in **Annex C**. Please note the requirement to distinguish between different resident doctor grades and plan to capture this information in advance.

All provider trusts (including ambulance, mental health, community and acute trusts) are requested to submit data, even if it is a nil return. Guidance for completion is provided in **Annex E**.

2. Industrial action rescheduled activity sitrep:

This will collect information from acute trusts on activities rescheduled due to industrial action. The collection will be open for **all** acute trusts and will request the figures for rescheduled activity for the 9-day period of 15 December to 23 December inclusive. Submissions will be made through the SDCS platform, which will open at 9am on Monday 22 December and close at 1pm on Tuesday 23 December. It will not be reopened. A screenshot of the template for this can be found in **Annex D**. Guidance for completion is provided in **Annex E**.

All acute trusts are requested to submit data, even if it is a nil return.

All acute organisations are required to upload a return where there are any changes to the rescheduled submission made prior to the action.

Missing returns will be highlighted to regional chief operating officers for follow-up.

Highlights of the data collected for 15 December to 23 December 2025 will confirm the summary position following the period of industrial action, and will be published on NHS England's website.

Patient safety mitigation approach

We acknowledge that, despite the comprehensive contingency plans being put in place, there may still be circumstances where mitigations are insufficient, and that there may be a need to request resident doctors return to work for a limited period in order to maintain safe patient care.

This measure is not in place to avoid disruption caused by strike action. It is in place to ensure that, in unexpected and extreme circumstances, patients will continue to receive safe care. It is designed to be responsive to patient safety concerns arising during strike action, rather than pre-empting the impacts of strike action.

Where local resolution can't be reached, the following clinical escalation route should be followed:

1. Clinical director of the relevant service.
2. Trust medical director.
3. Regional medical director.

Only after this process has been fully followed will a request be considered nationally — and, if appropriate, escalated to the BMA. This ensures national decisions are well-evidenced and clinically justified.

To support this, we have a national multidisciplinary team on hand to review requests promptly and provide a clear and timely response when required.

Trust medical directors — supported by regional medical directors — are best placed to make judgements about what can safely proceed. While the primary clinical discussion is direct from provider to region, providers should also ensure their ICB is made aware of this request, to ensure the ICB can maintain its system oversight of industrial action. This is the model we continue to work to: clinically led, locally driven, and focused on patients.

Once the BMA has approved a derogation, a local trust may contact resident doctors and seek their return to work.

Resident doctors on strike need not return to work unless the need for derogations is confirmed by the BMA.

That being said, NHS England and the BMA both recognise it may be necessary, as an exception, for a trust to contact resident doctors in the event of a mass casualty event, explaining the situation and seeking their immediate return to work, while simultaneously escalating the situation as described above.

The derogation / patient safety mitigation request form is enclosed with this communication to reduce administrative burden and to enable timely decision-making.

Management of training and deployment

Resident doctors can be redeployed during industrial action if this is necessary to ensure patient safety and no other staff are available to cover. Prior approval is required from the postgraduate dean and doctors should not be placed outside their area of competence. Those choosing not to strike are advised to remain in familiar clinical areas to maintain patient safety, with proper induction and supervision if redeployed.

Doctors participating in industrial action must not take locum or bank shifts elsewhere, as this raises professionalism concerns. Should this occur, a discussion should take place with the Postgraduate Dean as Responsible Officer.

Time taken for industrial action counts as absence from training and may affect progression, triggering reviews if thresholds are exceeded, as outlined in the Gold Guide. All absences must be reported appropriately.

Missed teaching due to strikes should be rescheduled before programme completion to ensure training continuity. Further information is available at **Annex A**.

BMA rate care and pay rates

The British Medical Association (BMA) has re-introduced its own guidance on standard pay rates for consultants in England when participating in non-contractual work.

Bank (Locum) pay rates are determined locally and negotiating mechanisms through providers should be maintained. NHS England expects that providers should not adopt the BMA's rate card or, where this has been agreed previously, this should be re-evaluated. We strongly encourage collaborative arrangements with neighbouring trusts, with data sharing agreements across local ICBs to minimise competition between organisations. Where incentivised pay rates are offered, we expect those to be within the normal ranges and not raised in response to industrial action (that is: negotiated upward to keep services safe).

The [NHS Employers website offers guidance on extra contractual work](#).

Many thanks for your continued cooperation and support in providing this information and ensuring a high return rate.

Yours sincerely,



Mike Prentice

National Director for Emergency Planning
and Incident Response
NHS England

Annex A – Management of training and deployment

Redeployment

Redeployment of resident doctors, where needed to ensure patient safety and where other staff are not available to cover, is possible in line with the current guidance. Prior approval is needed from the postgraduate dean. However, given that it is likely there will be an impact on all clinical settings, resident doctors who choose not to strike are probably better remaining in their usual areas of work, working with senior colleagues and other staff to ensure a safe patient environment instead of moving to an unfamiliar setting. If redeployment is necessary, a clear departmental induction and provision for clinical supervision is necessary. No doctor in postgraduate training should be expected to work outside their area of competence.

If a resident doctor has chosen to take industrial action, they should not undertake a locum or bank shift elsewhere in the NHS. This should be regarded as a professionalism issue and there should be a discussion with the postgraduate dean as Responsible Officer.

Training time absence allowance

Time out for industrial action counts towards absences from training and therefore the following guidance in the Reference Guide for Postgraduate Foundation and Specialty Training in the UK (Gold Guide) applies:

Absences from training can impact on certification (or completion) date:

3.183: Absences from training (including OOP not approved towards training), other than for study leave or annual leave, may affect an individual's ability to demonstrate capability and progression through the curriculum. The GMC has therefore determined that within each 12-month period where a postgraduate doctor in training has been absent for a total of 14 days or more (when they would normally be at work), a review will be triggered of whether they need to have their core training programme end date or their CCT date extended. This review would normally occur at the ARCP.

3.185: For foundation doctors, where a postgraduate doctor in training has been absent for both statutory (for example, maternity/paternity/adoption) and non-statutory reasons for a total of 20 working days or more within each 12-month period, an early review will be triggered with regard to whether they need to have their F1 or F2 training extended. The duration of provisional registration regulations must be taken into account.

3.186: The GMC's Good Medical Practice states that it is the responsibility of each individual postgraduate doctor in training to be honest and open, and to act with integrity. As such, they should ensure that NHSE WTE, NES, HEIW or NIMDTA is aware of their absences through the relevant reporting processes. This information will be shared with the relevant College/Faculty and the GMC.

It is vital that our foundation doctors and resident doctors in specialty training programmes can continue to progress in their training and that informed decisions can be made about their progression. We are therefore reminding you of the requirement to record any time out of training that occurs due to industrial action so that we can monitor the impact on their training. We will require this to be submitted along with the wider SDCS return.

Training and teaching scheduled for strike days

Any formal teaching or training that cannot take place, either because trainers can't be released to provide teaching or resident doctors who are not taking part in industrial action are not able to be released, should be delivered on an alternative day, prior to resident doctors rotating or completing their programme.

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Annex B – screenshot of activity sitrep

| IA Activity Sitrep | | | | | | | | | | |
|--------------------|--|---|--|---|--|---|--|---|--|---|
| | Inpatient | | | | | | Outpatient | | | |
| | Ordinary Elective Spells | | Elective Day Cases | | Regular Day and Regular Night Attenders | | First Outpatient Attendances | | Follow-up Outpatient Attendances | |
| | Usual activity levels (in the absence of IA) | Currently planned activity (for this IA period) | Usual activity levels (in the absence of IA) | Currently planned activity (for this IA period) | Usual activity levels (in the absence of IA) | Currently planned activity (for this IA period) | Usual activity levels (in the absence of IA) | Currently planned activity (for this IA period) | Usual activity levels (in the absence of IA) | Currently planned activity (for this IA period) |
| 15 December 2025 | | | | | | | | | | |
| 16 December 2025 | | | | | | | | | | |
| 17 December 2025 | | | | | | | | | | |
| 18 December 2025 | | | | | | | | | | |
| 19 December 2025 | | | | | | | | | | |
| 20 December 2025 | | | | | | | | | | |
| 21 December 2025 | | | | | | | | | | |
| 22 December 2025 | | | | | | | | | | |
| 23 December 2025 | | | | | | | | | | |

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Annex C – screenshot of workforce sitrep

| | | 07:00 17 Dec 2025 to 06:59 18 Dec 2025 | | 07:00 18 Dec 2025 to 06:59 19 Dec 2025 | | 07:00 19 Dec 2025 to 06:59 20 Dec 2025 | | 07:00 20 Dec 2025 to 06:59 21 Dec 2025 | | 07:00 21 Dec 2025 to 06:59 22 Dec 2025 | |
|--------------------|--|--|--|--|--|--|--|--|--|--|--|
| Occupation / group | | Total number of staff absent from work as a result of IA (headcount) | Total number of staff who should have been working (headcount) | Total number of staff absent from work as a result of IA (headcount) | Total number of staff who should have been working (headcount) | Total number of staff absent from work as a result of IA (headcount) | Total number of staff who should have been working (headcount) | Total number of staff absent from work as a result of IA (headcount) | Total number of staff who should have been working (headcount) | Total number of staff absent from work as a result of IA (headcount) | Total number of staff who should have been working (headcount) |
| Medical and Dental | | | | | | | | | | | |
| 50 | Resident doctor - Foundation doctor (years 1 and 2) | | | | | | | | | | |
| 51 | Resident Doctor - Specialty Registrar (Core Training) | | | | | | | | | | |
| 52 | Resident Doctor - Specialty Registrar (Run-Through and Higher Training) and Specialist Registrar | | | | | | | | | | |
| 49 | Resident Doctor - any other role | | | | | | | | | | |

Repeated for each day of IA

| | | 07:00 17 Dec 2025 to 06:59 18 Dec 2025 | | | | |
|---|--|--|---------------------------|-----------------------------|----------------------------|---|
| Occupation / group | Total number of additional Medical staff (headcount) covering staff absent from work as a result of IA | of which | | | | Total number of additional non-Medical Clinical staff covering staff absent from work as a result of IA |
| | | Resident doctors | Consultants (at BMA rate) | Consultants at non-BMA rate | Other Medical/Dental staff | |
| Medical and Dental | | | | | | |
| Headcount of additional staff covering staff absent from work as a result of IA | | | | | | |

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Annex D – screenshot of industrial action rescheduled activity sitrep

| IA Elective Activity Rescheduling Sitrep | | | | | | | | | | | | | | | | | | | |
|--|---|--|--|--|--|--|------------------|--|---|--|--|--|---|-----------------------------|---|---|---|--|--|
| | Inpatient | | | | | | | | Outpatient (overall) | | | | (Outpatient - cancer detail) | | | | | | |
| | Provide the number of elective procedures that you have rescheduled as a result of industrial action (NB reschedules should be submitted against the date the procedure was due to take place, not the day it was rescheduled). | | | | | | | | Provide the number of outpatient appointments that you have rescheduled as a result of industrial action (NB reschedules should be submitted against the date the appointment was due to take place, not the day it was rescheduled). | | | | Number of cancer outpatient appointments rescheduled as a result of industrial action | | | | | | |
| | 1a. All Inpatients | 1b. of 1a, the number which are F1/F2 cancer surgery | 1c. of 1a, the number which are P3/P4 cancer surgery | 1d. of 1a the number which are endoscopy | 1e. of 1a, the number which are radiotherapy | 1f. of 1a, the number which are chemotherapy | 2a. All Day case | 2b. of 2a, the number which are cancer surgery | 2c. of 2a, the number which are endoscopy | 2d. of 2a, the number which are radiotherapy | 2e. of 2a, the number which are chemotherapy | 3a. Total Outpatient appointments (sum of 2b and 3c) | 3b. All New appointments (inc Urgent Suspected Cancer Referrals & triage appoints) | 3c. All Review appointments | 4a. Of 3a, the total Cancer-related outpatients | 4b. Of 4a, the number which are New Urgent Suspected Cancer referrals (inc triage appoints) | 4c. Of 4a, the number which are endoscopy | 4d. Of 4a, the number which are radiotherapy | 4e. Of 4a, the number which are chemotherapy |
| 15 December 2025 | | | | | | | | | | | | 0 | | | | | | | |
| 16 December 2025 | | | | | | | | | | | | 0 | | | | | | | |
| 17 December 2025 | | | | | | | | | | | | 0 | | | | | | | |
| 18 December 2025 | | | | | | | | | | | | 0 | | | | | | | |
| 19 December 2025 | | | | | | | | | | | | 0 | | | | | | | |
| 20 December 2025 | | | | | | | | | | | | 0 | | | | | | | |
| 21 December 2025 | | | | | | | | | | | | 0 | | | | | | | |
| 22 December 2025 | | | | | | | | | | | | 0 | | | | | | | |
| 23 December 2025 | | | | | | | | | | | | 0 | | | | | | | |

Annex E - Guidance for industrial action sitrep collections – December 2025

Rescheduled activity SitRep

| Column name | Guidance |
|---|--|
| Date | Specify the day that the appointment was originally planned for |
| 1a. All Inpatient | A count of all standard inpatient (ie. Not Day case) appointment/ procedure scheduled for the specified date that has been changed by the provider due to industrial action. This includes both appointments where a new date has been provided and those where a new date has not yet been confirmed. |
| 1b. of 1a, the number which are P1/P2 cancer surgery | Of all those in 1a, the number that were for P1/P2 surgeries relating to a cancer pathway. |
| 1c. of 1a, the number which are P3/P4 cancer surgery | Of all those in 1a, the number that were for P3/P4 surgeries relating to a cancer pathway. |
| 1d. of 1a the number which are endoscopy | Of all those in 1a, the number that were for endoscopies relating to cancer a cancer pathway. |
| 1e. of 1a, the number which are radiotherapy | Of all those in 1a, the number that were for radiotherapy. |
| 1f. of 1a, the number which are chemotherapy | Of all those in 1a, the number that were for chemotherapy. |
| 2a. All Day case | Any Day Case inpatient appointment/ procedure scheduled for the specified date that has been changed by the provider due to industrial action. This includes both appointments where a new date has been provided and those where a new date has not yet been confirmed. |

| | |
|--|---|
| 2b. of 2a, the number which are cancer surgery | Of all those in 2a, the number that were for surgeries relating to a cancer pathway. |
| 2c. of 2a, the number which are endoscopy | Of all those in 2a, the number that were for endoscopies relating to a cancer pathway. |
| 2d. of 2a, the number which are radiotherapy | Of all those in 2a, the number that were for radiotherapy. |
| 2e. of 2a, the number which are chemotherapy | Of all those in 2a, the number that were for chemotherapy. |
| 3a. All Outpatient appointments (sum of 3b & 3c) | This is a count of all outpatient appointments/ procedures scheduled for the specified date that has been changed by the provider due to industrial action. This includes both appointments where a new date has been provided and those where a new date has not yet been confirmed. This cell is auto calculated from the contents of 3b and 3c, DO NOT try to enter data directly into this column. |
| 3b. All New appointments (inc Urgent Suspected Cancer referrals & triage appoints) | Of all those in 3a, how many rearranged appointments are New appointments, including those from an Urgent Suspected Cancer referral including triage appointments. |
| 3c. All Review appointments | Of all those in 3a, how many rearranged appointments are review appointments. |
| 4a. Of 3a, all which are cancer-related | Count of all cancer related outpatient appointments/ procedures scheduled for the specified date that has been changed by the provider due to industrial action. This includes both appointments where a new date has been provided and those where a new date has not yet been confirmed. |
| 4b. Of 4a, the number which are New Urgent Suspected Cancer Referrals (inc triage appoints) | Of all those in 4a, how many rearranged appointments are New, Urgent Suspected Cancer referral appointments, including triage appointments. |
| 4c. Of 4a, the number which are endoscopy | Of all those in 4a, how many rearranged appointments are for a endoscopy appointment relating to a cancer pathway. |

| | |
|---|--|
| 4d. Of 4a, the number which are radiotherapy | Of all those in 4a, how many rearranged appointments are for a radiotherapy appointment. |
| 4e. Of 4a, the number which are chemotherapy | Of all those in 4a, how many rearranged appointments are for a chemotherapy appointment. |

Activity sitrep to capture current planned activity levels

From December 2025: Additional activity sitrep to capture current planned activity levels

Usual activity levels (in the absence of IA): the level of activity that trusts planned for on each day, prior to any announcement of industrial action.

Currently planned activity (for this IA period): The level of activity on each day that trusts are **currently** expecting to deliver, taking into account industrial action

These figures should align with the elective activity reported via the Acute HODF collection*. For all activity types we're asking for **NHS commissioned activity** for **specific acute** Treatment Functions.

Day Case admission: An elective admission, for which a 'Decision To Admit' has been made by someone with the 'Right of Admission'. Any patient admitted electively during the course of a day with the intention of receiving care, who does not require the use of a hospital bed overnight and who returns home as scheduled, should be counted as a day case. If this original intention is not fulfilled and the patient stays overnight, such a patient should be counted as an ordinary admission. Regular day and regular night attenders should be excluded from the day case count and counted in the separate line described below.

Regular Day and Regular Night attenders: As above, but including only cases where clinical care is provided as a series of elective day case activities (e.g., chemotherapy or radiotherapy). Activity recorded as regular day/night activity should be excluded from the above day case count.

Ordinary admission: Any patient admitted electively with the expectation that they will remain in hospital for at least one night, including a patient admitted with this intention who leaves hospital for any reason without staying overnight, should be counted as an ordinary admission. A patient admitted electively with the intent of not staying overnight, but who does not return home as scheduled, should also be counted as an ordinary admission.

Outpatient attendance: A count of all outpatient attendances taking place within the period, whether taking place within a consultant clinic session or outside a session.

Specifically, the number of outpatient attendances for which:

- ATTENDED OR DID NOT ATTEND CODE = 5 or 6
- TREATMENT FUNCTION CODE is not 812 (Diagnostic Imaging).

Outpatient attendances must be split by:

1. **First attendances:** A first attendance is the first in a series, or only attendance of an appointment which took place regardless of how many previous appointments were made which did not take place for whatever reason.
2. **Follow up attendances:** All subsequent attendances in the series which take place should be recorded as follow-up.

The list of specific acute treatment functions is available at [Activity & Performance Guidance - NHS Planning - Futures](#) (requires a Futures account).

*Please note, if you are currently unable to base your returns on your HODF submissions, please use the definitions above and your SUS APC CDS and SUS OP CDS as the source. Please also prioritise work to ensure the Acute HODF collection is being submitted in time for the Dec-IA.

Workforce SitRep

Reference to Occupation Codes are as defined in version 19.0 of the NHS Occupation Code Manual

National Workforce Data Set (NWD) and NHS Occupation Codes - NHS Digital

For completion of the SitRep include all staff in the relevant occupation codes within the SitRep Group with the exception of Medical and Dental staff who should be grouped based on their ESR Job Role.

For any additional staff not specified provide total numbers in the 'other occupational group' line.

Total number of staff absent from work – only include those who are absent due to industrial action.

Total number of staff who should have been working – headcount of those who should have been working if no one absent

Staff taking part in IA should be reported by the organisation where the staff member would have been working had they not been on strike that day. Where the organisation the staff member would have been working is not an NHS trust or ICB (e.g. junior doctor working in general practice), the NHS trust that is their lead employer should include them in their report. It is most important that staff involved in the action are reported once.

Medical and Dental staff groups

SitRep Group Job Role

*Medical and
Dental*

| | |
|---|---|
| Medical / Dental - Consultant | Not applicable |
| Resident Doctor – Years 1 or 2 | Foundation Dentist Foundation Year 1 Foundation Year 2 House Officer - Post-registration - Closed (Retired 01 April 2010) House Officer - Pre-registration - Closed (Retired 01 April 2010) Senior House Officer - Closed (Retired 01 April 2010) |
| Resident Doctor – Specialist Registrar (Core Training) | Specialist Registrar - Closed (Retired 01 April 2010) Specialty Registrar |
| Resident Doctor - Specialty registrar (Run- Through and Higher Training) and Specialist Registrar | Specialist Registrar - Closed (Retired 01 April 2010) Specialty Registrar |
| Resident Doctor - any other role | Dental Core Trainee Any other resident doctor not counted in the three categories above. |
| Medical / Dental - Other (e.g. Staff, Associate Specialist and Specialty (SAS)) | Associate Specialist (Closed to new entrants from 01 April 2008 or regrading from 01 April 2009) Clinical Assistant (Closed to new entrants) Clinical Medical Officer (Closed to new entrants) Dental Officer Hospital Practitioner (Closed to new entrants) |

| | |
|---|--|
| | Medical Student (Retired 31 July 2022) |
| | Other' Community Health Service |
| | Regional Dental Officer (Retired 01 October 2017) |
| | Senior Clinical Medical Officer (Closed to new entrants) |
| | Senior Dental Officer |
| | Special salary scale in Public Health Medicine |
| | Specialist |
| | Specialist Dentist |
| | Specialty Doctor |
| | Staff Grade (Closed to new entrants 01 April 2008) |
| | Trust Grade Dentist - Dental Core Level |
| | Trust Grade Doctor - Career Grade level |
| | Trust Grade Doctor - House Officer level - Closed (Retired 01 April 2010) |
| | Trust Grade Doctor - SHO level - Closed (Retired 01 April 2010) |
| | Trust Grade Doctor - Specialist Registrar level - Closed (Retired 01 April 2010) |
| | Trust Grade Doctor or Dentist - Foundation Level |
| | Trust Grade Doctor or Dentist - Specialty Registrar |
| General Medical/Dental Practitioner | GP Locum (Primary Care only) |
| | GP Partner or Provider (Primary Care only) |
| | GP Retainer (Primary Care only) |
| | GP Senior Partner (Primary Care only) |
| | Medical and Dental - GENERAL DENTAL PRACTITIONER |
| | Medical and Dental - GENERAL MEDICAL PRACTITIONER (Primary Care only) |
| | Salaried Dental Practitioner |
| | Salaried GENERAL PRACTITIONER (Primary Care only) |
| | |
| | |

Nursing/Midwifery staff groups

| SitRep Group | Occupation Codes |
|---|--|
| <i>Nursing Staff and Midwives</i> | <i>NMC Registered</i> |
| | <i>NA, NC, NE, N0-7, NB</i> |
| Adult and General | N*A |
| Mental Health | N*D, N*E |
| Learning Disabilities | N*F, N*G |
| Children and Young People | N*B, N*L |
| Midwives | N2C |
| Maternity Support Workers | N9C |
| Health Visitors | N3H |
| District/Community | N*H, N*K, exclude N3H |
| Other Registered Nurses | N*J, P2*, P3*, N*C exclude N2C |
| <i>Nursing Associates, Support to NMC Registered and Students</i> | |
| Student Nurses | P1* |
| Nurse Associates | NG*, NF* |
| Trainee Nurse Associates | NH* |
| Nursing auxiliary / Nursing assistant / Healthcare assistant (including Health / Clinical / Nursing Support Worker) | H1*, H2*, exclude H*P and H*R N8, N9* exclude N9C |

Ambulance staff groups

| SitRep Group | Occupation Codes |
|--------------|------------------|
|--------------|------------------|

| | |
|---|----------|
| <i>Ambulance Staff</i> | A |
| Consultant Paramedic | A4* |
| Advanced Paramedic | A5* |
| Specialist Paramedic | A6* |
| Paramedic | AB* |
| Assistant Practitioner | A7* |
| Emergency/Urgent Care Support Worker | A8* |
| Ambulance Technician/Associate Practitioner | AE* |
| Emergency Call Handlers | A8E |
| Emergency Medical Dispatchers | |
| Non-emergency Call Handlers | G2E, G3E |
| Non-emergency Medical Dispatchers | |
| Ambulance Care Assistant | A9C |

Other staff groups

| SitRep Group | Occupation Codes |
|--------------|------------------|
|--------------|------------------|

Scientific, Therapeutic and Technical StaffS

| | |
|---|----------|
| Occupational therapy | S*C |
| Physiotherapy | S*E |
| Radiography – diagnostics and therapeutic | S*F, S*G |
| Pharmacy | S*P |
| Operating Theatres | S*T |
| Applied Psychology | S*L |
| Psychological Therapy | S*M |

| | |
|--|--------------------------|
| Chiropody/Podiatry | S*A |
| Dietetics | S*B |
| Orthoptics/Optics | S*D |
| Art/Music/Drama Therapy | S*H |
| Speech and Language Therapy | S*J |
| Osteopathy | S*V |
| Qualified Other Scientific, Therapeutic and Technical | S*X |
| Multi Therapies | S*K |
| Dental | S*R |
| Assistant Practitioner | S5* |
| Student/Trainee | S8* |
| Assistant | S9* |
| | Exclude S5U, S8U and S9U |
| <i>Healthcare Science and Public Health Scientific Staff</i> | <i>U</i> |
| Life Sciences | U*A, U*B, U*C, U*D |
| Physiological Sciences | U*E, U*F, U*G |
| Physical Sciences and Biomedical Engineering | U*H, U*J |
| Clinical Bioinformatics | U*K |
| Public Health Sciences | U*L, U*M |
| <i>Social Services</i> | <i>S*U</i> |
| Social Workers | S1U, S6U, S7U |
| Social Care Managers | S0U |
| Social Care Support Staff | S5U, S8U, S9U |
| <i>Administration and Estates Staff</i> | <i>G, H</i> |

| | |
|---|--|
| Central Functions | G*A, H*P |
| Hotel, Property and Estates | G*B, H*R |
| Scientific, Therapeutic and Technical Support | G*C Directly supporting patient care but with no direct patient contact |
| Clinical Support | G*D Directly supporting patient care in a clinical area, e.g., medical records clerk, medical secretary |

Additional healthcare professionals providing cover for staff on strike

To calculate more refined estimates of the full national cost of industrial action, additional information is requested to capture the number and type of staff who worked in addition to normal planned rotas on days of industrial action.

These columns should be used only for the number additional staff (headcount) brought in to provide cover for those on, or expected to be on, strike; i.e. staff who would not normally have been scheduled to work on that day.

The total number (headcount – whole number) for additional ‘medical’ and ‘non-medical clinical’ staff is mandatory; the breakdown by type is optional. However, please complete on best endeavours all the ‘of which’ type fields for which there is headcount estimates available within the timeframe. An optional comments box will be provided to provide any brief notes (max [255] characters) to help interpretation of the information or to highlight any limitations of national use.

New Metric 1: Total number of additional Medical and Dental staff (headcount) covering staff absent from work as a result of industrial action for the period of action (each day) [mandated]

- *Total number of additional Medical and Dental staff employed on the strike day to provide cover for staff taking (or expected to take) industrial action.*
- **1a: Of which Resident Doctors**

- *Additional Medical/Dental Doctors in Training (e.g. F1, F2s, StRs, SHOs, SpRs/SpTs/GPRs) employed on the strike day to provide cover for staff taking (or expected to take) industrial action*

- **1b: Of which Consultants at BMA rate**

- *Additional Consultants employed at BMA non-contractual rate card on the strike day to provide cover for staff taking (or expected to take) industrial action. Please report in the consultant non-BMA rate category (1c) if there is a time constraint in identifying consultant BMA rate and non-BMA rates.*

- **1c: Of which Consultants at non-BMA rate**

- *Additional Consultants employed at non-BMA extra-contractual rate on the strike day to provide cover for staff taking (or expected to take) industrial action. Please report in the consultant non-BMA rate category (1c) if there is a time constraint in identifying consultant BMA rate and non-BMA rates.*

- **1d: Of which Other Medical/Dental staff**

- *Additional Other Medical or Dental staff e.g. Staff grade, Associate Specialist and Speciality (SAS), LEDs employed on the strike day to provide cover for staff taking (or expected to take) industrial action*

New Metric 2: Total number of additional non-Medical Clinical staff covering staff absent from work as a result of IA for the period of action (each day) [mandated]

- *Additional non-medical clinical staff employed on the strike day to provide cover for staff taking (or expected to take) industrial action eg healthcare professionals who are not doctors or dentists but are involved in direct patient care and treatment.*

Annex F – Healthcare Operational Data Flow (HODF) data quality requirements

To ensure reliable and consistent reporting, providers should:

A) maintain consistency in daily submissions for all **001 APC Admission**, **003 APC Discharge**, and **004 Outpatient** data collections, following the established standard:

- include all new, newly recorded, or changed admissions, discharges, or outpatient records within the 24-hour period (00:00:00 to 23:59:59) prior to the day of submission. (Reference: [Healthcare Operational Data Flows: Acute Data Set – NHS England Digital](#))

B) ensure completeness of key fields, as outlined in the [Healthcare Operational Data Flows Acute Data Set Specification v1.0 – National Reporting – Futures](#) or the [HODF Data Set on NHS Data Dictionary](#).

For 001 APC Admission and 003 APC Discharge:

- A) HOSPITAL PROVIDER SPELL IDENTIFIER – ID 16 (both datasets)
- B) ORGANISATION IDENTIFIER (CODE OF PROVIDER) – ID 3 (both datasets)
- C) LOCAL PATIENT IDENTIFIER (EXTENDED) – ID 8 (both datasets)
- D) START DATE (HOSPITAL PROVIDER SPELL) – ID 22 (Admission)
- E) METHOD OF ADMISSION (HOSPITAL PROVIDER SPELL) – ID 20 (Admission)
- F) INTENDED MANAGEMENT CODE – ID 26 (Admission)
- G) PATIENT CLASSIFICATION CODE – ID 20 (Discharge)
- H) DISCHARGE DATE (HOSPITAL PROVIDER SPELL) – ID 30 (Discharge)

Please note: Fields (a), (b), and (c) are essential for linking admission and discharge files, enabling accurate classification of activity types (Day Case, Ordinary Admission, and RDNA). Currently, an average of **9.1%** of discharge records lack matching admission information, with variation across providers.

For 004 Outpatient:

- ORGANISATION IDENTIFIER (CODE OF PROVIDER) – ID 3
- APPOINTMENT DATE – ID 21
- ATTENDANCE STATUS – ID 25
- CONSULTATION TYPE – ID 27

For all collections:

1. CDS UNIQUE IDENTIFIER – ID2
2. NHS NUMBER – ID11
3. POSTCODE OF USUAL ADDRESS – ID13
4. PERSON BIRTH DATE – ID15

Please note: Field 1 is essentially for forming the primary key alongside ORGANISATION IDENTIFIER (CODE OF PROVIDER) in the 3 datasets. Failure to complete this column effectively makes the data submitted unusable after the primary key de-duplication is applied.

Field 2, 3 and 4 will allow for best leaky PID checks in the submitted data and also prevents large scale redaction to the various ID columns (which occurs when these are not provided).

C) Where data submissions have been missed or there are gaps in the data that need rectifying, data can be resubmitted at any time.

While not the focus of this ask, please note that for the current collection (002) only, each day of admitted patient care needs a corresponding row of data. For example, if a patient remained in a bed from 1 to 3 October, we would expect 3 rows for the patient in the current inpatient admission with the following ReportingPeriodStartDate/ReportingPeriodEndDate:

- i. 2025-10-01
- ii. 2025-10-02
- iii. 2025-10-03

Monitoring and support

The **HODF Data Quality Monitoring Tool** can be used nationally, regionally, and locally to assess data coverage and completeness. It includes Admission and Outpatient data, is refreshed daily, and is accessible via [FutureNHS: Acute HODF DQ Report - National Reporting - Futures](#). 1-to-1 support is available to all trusts through the Data Liaison Service (DLS) to provide any clarifications required and support troubleshooting. Contact details for your regional data liaison manager can be found in the table below:

| Region | Data liaison manager | Contact details |
|--------------------------|----------------------|--|
| East of England | Lynn Steele | Tel: 07702 422824 Email: l.steele2@nhs.net |
| London | Jon Ensor | Tel: 07842 323478 Email: Jonathan.ensor@nhs.net |
| Midlands | Paul Steele | Tel: 07985 215 306 Email: Paul.steele2@nhs.net |
| North East and Yorkshire | Ela Bonsall | Tel: 07592 397838 Email: ela.bonsall1@nhs.net |
| North West | Julie Whittaker | Tel: 07900 980528 Email: Julie.whittaker5@nhs.net |
| South East | Ross Jenkins | Tel: 07783 873761 Email: ross.jenkins1@nhs.net |

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|-----------------------|------------------------|---|
| South West | Antoinette Salvador | Tel: 07901118466 Email: antoinette.salvador@nhs.net |
|-----------------------|------------------------|---|

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